

EMERGENCY SUPPORT FUNCTION 21 RECOVERY

PRIMARY AGENCY: Washington State Military Department
Emergency Management Division

SUPPORT AGENCIES: To be determined by the hazard and scope of the disaster, but will normally include the following agencies:

Washington State Department of Agriculture
Washington State Department of the Attorney General
Washington State Department of Community, Trade and
Economic Development, Energy Policy
Washington State Department of Ecology
Washington State Department of Employment Security
Washington State Energy Facility Site Evaluation Council
Washington State Office of Financial Management
Washington State Department of Fish and Wildlife
Washington State Department of General Administration
Washington State Office of the Governor
Washington State Department of Health
Washington State Governor's Office of Indian Affairs
Washington State Department of Information Services
Washington State Office of Insurance Commissioner
Washington State Department of Labor and Industries
Washington State Military Department
National Guard
Washington State Department of Natural Resources
Washington State Parks and Recreation Commission
Washington State Department of Revenue
Washington State Department of Social and Health Services
Washington State Patrol
Washington State Department of Transportation
Washington State Utilities and Transportation Commission
Washington State Office of the State Treasurer
All Other State Agencies
American Red Cross
Federal Emergency Management Agency
U.S. Army, Umatilla Chemical Depot
U.S. Department of Energy
Energy Northwest
Affected Local Jurisdictions

I. INTRODUCTION

A. Purpose

The purpose of this Emergency Support Function (ESF) is to establish uniform policies for effective coordination to accomplish recovery and restoration tasks resulting from a natural or technological emergency or disaster.

B. Scope

Recovery and restoration actions following any emergency or disaster will be determined by the specific event. Several federal, state, and local jurisdictions may be involved depending on the hazard and scope of the situation. Local jurisdictions will lead recovery activities for their jurisdiction.

C. Activation

The Recovery and Restoration Task Force (RRTF) activation will be requested when a significant statewide emergency exists or a federal disaster assistance request is anticipated.

II. POLICIES

A. Emergencies or Disasters

Recovery and restoration activities are operational in nature and begin while response operation activities are still underway. For most events, these activities will begin in the Washington State Military Department, Emergency Management Division (EMD), Emergency Operations Center (EOC) as staff work to assemble data on the extent of damages. If warranted, the Director for the state EMD may recommend that the Governor seek federal disaster assistance, which may include a Presidential Disaster Declaration. Recovery and restoration activities for state, federal, and volunteer agencies will be coordinated by a joint state/federal Disaster Field Office (DFO), if and when it is established.

B. Catastrophic Disasters

In the wake of a catastrophic disaster, the Governor may direct the formation of the Washington State Recovery and Restoration Task Force (RRTF). The purpose of the RRTF is to recommend and coordinate efforts to restore normalcy to areas adversely impacted by the disaster. RRTF members are further explained in the Concept of Operations paragraph B, Organization, of this ESF. The state EMD will coordinate support for the RRTF, as necessary. If a DFO is established, the activities of the RRTF and the DFO must be coordinated.

C. Events Involving Special Hazards

Emergencies or disasters involving radiological materials or chemical munitions will require special attention in the recovery and restoration phase. Activation of

the RRTF can be expected as a response to fixed facility radiological and chemical emergencies.

III. SITUATION

A. Emergency/Disaster Conditions and Hazards

See Basic Plan.

B. Planning Assumptions

1. An emergency or disaster has occurred.
2. The emergency or disaster has caused significant damage so as to require recovery and restoration activities.
3. Local jurisdictions will support and act upon the recommendations of the RRTF.

IV. CONCEPT OF OPERATIONS

A. General

1. The RRTF will serve as the guidance group to the Governor on a program of continuation of recovery and restoration. The RRTF is intended to complement, not conflict with, the activities of the DFO. The focus will include:
 - a. Determining the economic and environmental impact of the recovery to the state, the affected local jurisdictions, people, property, businesses, and industry.
 - b. Determining the measures for losses necessary to continue recovery such as:
 - (1) Contamination clean up.
 - (2) Control of adulterated food.
 - (3) Financial aid and compensation.
 - c. Continuing public information activities such as public announcements on recovery and restoration and instructions on applying for financial aid and compensation.
2. The RRTF will be responsible for making the following recommendations for the Chemical Stockpile Emergency Preparedness Program (CSEPP), U.S. Department of Energy-Hanford Site, and the Fixed Nuclear Facility (FNF) programs:

- a. Issuing long-term imposition of control measures on adulterated food until contamination levels are deemed acceptable. Until that time, the products are decontaminated or destroyed.
 - b. Determination of the scope of environmental contamination due to any release of radiological or chemical agents.
 - c. Direction of decontamination activities.
 - d. Documentation of population and environmental radiological doses or chemical agent contamination levels.
 - e. Monitoring working conditions of all state and local jurisdiction emergency workers to ensure compliance with state and federal worker safety and health laws and regulations.
 - f. Providing support to the Washington State Emergency Information Center (WEIC) and Joint Information Center (JIC) on current activities during an event.
3. Local jurisdictions should outline recovery and restoration activities in their comprehensive emergency management plan and standard operating procedures, and should accomplish the following:
- a. Coordination of recovery and restoration plans with affected jurisdictions.
 - b. Coordination and implementation of access and traffic control within the affected areas.
 - c. Assisting agencies with issuing public health advisories.
 - d. Issuing public information announcements concerning local jurisdiction recovery or restoration activities.

B. Organization

Recovery and Restoration Task Force, Core Members

- 1. The state RRTF will consist of a core membership (or agency designees) and will be supplemented by state agencies depending upon the situation. The core membership will be:
 - a. Governor or designee.
 - b. The Adjutant General, Military Department.
 - c. Director for the state EMD.
 - d. State Coordinating Officer.
 - e. Washington State Health Officer, Department of Health.

- f. Director, Department of Ecology.
- g. Director, Department of General Administration.
- h. Attorney General, Office of the Attorney General.
- i. Director, Office of Financial Management.
- j. Director, Department of Labor and Industries.
- k. Secretary, Department of Social and Health Services.
- l. Insurance Commissioner, Office of the Insurance Commissioner.
- m. Commissioner of Public Lands, Department of Natural Resources.
- n. Chief, Washington State Patrol.
- o. Secretary, Department of Transportation.
- p. Public Information Officer, state EMD.
- q. Representatives from the affected local jurisdictions, if available.
- r. Community, Trade and Economic Development
- s. Employment Security
- t. Representatives from the Federal Emergency Management Agency (FEMA) and other federal agencies, as requested.

2. Supplementary Recovery and Restoration Task Force Members, Radiological

The RRTF will be supplemented for radiological emergencies or disasters as follows:

- a. Director, Division of Radiation Protection, Department of Health.
- b. Chair, Energy Facility Site Evaluation Council.
- c. Director, Department of Agriculture.
- d. Affected facility representative.

3. Supplementary Recovery and Restoration Task Force Members, Non-Radiological

The RRTF will be supplemented for the Umatilla Chemical Depot (UMCD) or Hanford site, non-radiological emergencies or disasters as follows:

- a. Assistant Director, Office of Waste Management, Department of Ecology.
- b. Assistant Director, Office of Environmental Health, Department of Health.
- c. Assistant Director, Department of Fish and Wildlife.
- e. Assistant Director, Industrial Safety and Health Division, Department of Labor and Industries.
- f. Utilities and Transportation Commission
- g. Affected facility representative.

4. Other Agencies

The RRTF may be supplemented with other agencies as the Governor or designee deems necessary as the emergency or disaster situation warrants.

C. Procedures

1. Recovery and restoration operations begin in the state EOC. They are based on situation assessments developed by the Information Analysis and Planning Section (IAP) in the state EOC. The state EMD's Programs and Recovery Unit personnel in the state EOC are normally assigned the task of collecting initial damage assessments and making recommendations to the Disaster Manager regarding the need for a Governor's Proclamation of Emergency to request appropriate federal assistance. They also make recommendations regarding the need to activate the RRTF.
2. The first major task of the RRTF, if activated, is to formulate a recovery and restoration plan. Among the elements of this Plan are:
 - a. Task Force Composition.
 - b. Priority of efforts.
 - c. Phasing/milestones.
 - d. Support requirements.
 - e. Coordination requirements.
 - f. Methodologies.
 - g. Reporting requirements.

D. Mitigation Activities**1. Primary Agency****Washington State Military Department, Emergency Management Division**

All individuals and agency representatives involved in recovery and restoration activities will be alert for opportunities to lessen the effects of future emergencies or disasters. Any suggestions would be forwarded to the state EMD.

2. Support Agencies

Washington State Departments of Agriculture, Office of the Attorney General; Community, Trade and Economic Development; Ecology, EFSEC, Employment Security, Office of Financial Management, Fish and Wildlife, General Administration, Office of the Governor, Health, Governor's Office of Indian Affairs, Information Services, Insurance Commissioner, Labor and Industries, Military Department - National Guard, Natural Resources, Social and Health Services, Washington State Patrol, Transportation, Utilities and Transportation Commission, All Other State Agencies, American Red Cross, Federal Emergency Management Agency; U.S. Army, Umatilla Chemical Depot; U.S. Department of Energy, Energy Northwest, and Affected Local Jurisdictions

All individuals and agency representatives involved in recovery and restoration activities will be alert for opportunities to lessen the effects of future emergencies or disasters. Any suggestions would be forwarded to the state EMD.

E. Preparedness Activities**1. Primary Agency****Washington State Military Department, Emergency Management Division**

- a. Prepares procedures for this ESF.
- b. Prepares and provides an EOC.

2. Support Agencies**a. Washington State Department of Labor and Industries**

Provides information on the adequacy of Personal Protective Equipment for chemical hazards.

b. Other Core RRTF Members

Washington State Departments of the Attorney General, Ecology, General Administration, Health, Insurance Commissioner, Natural Resources, Social and Health Services, Washington State Patrol, Transportation, Office of Financial Management, Office of the Governor, and Affected Local Jurisdictions

- (1) Actively participates in preparation and review of this ESF.
- (2) Supports RRTF activities with all available agency resources.

c. Other Supplementary RRTF Members

Washington State Departments of Agriculture; Community, Trade and Economic Development - Energy Policy; EFSEC, Fish and Wildlife

Supports RRTF activities with all available agency resources.

d. All Other State Agencies

Coordinates procedures to recover from the effects of an event and to restore agency facilities and operations.

e. Federal Emergency Management Agency

Reviews state plans and procedures.

f. U.S. Army, Umatilla Chemical Depot

- (1) Conducts CSEPP planning with the involved states and local jurisdictions.
- (2) Assists the appropriate states and local jurisdictions with CSEPP public education and information pertaining to recovery and restoration.

g. U.S. Department of Energy, Hanford Site

Assists the appropriate states and local jurisdictions with radiological and chemical public education and information pertaining to recovery and restoration.

h. Energy Northwest

- (1) Conducts recovery and restoration planning with the state and local jurisdictions.

- (2) Assists the appropriate state and local jurisdictions with radiological public education and information pertaining to recovery and restoration near their facilities.

F. Response Activities

1. Primary Agency

Washington State Military Department, Emergency Management Division

Activates the RRTF.

2. Support Agencies

a. Washington State Department of Agriculture

- (1) Assists with formulating and disseminating information on agricultural issues, and state activities to protect food supplies.
- (2) Imposes long-term restrictive measures on adulterated food.
- (3) Assists with the issuance of health information and advisories concerning food to the public.

b. Washington State Department of Ecology

Monitors federal environmental decontamination activities.

c. Washington State Department of Fish and Wildlife

Coordinates all departmental activities for the task force.

d. Washington State Department of Health

- (1) Monitors federal decontamination activities.
- (2) Determines and documents radiological exposure levels and chemical agent contamination levels.
- (3) Provides radiological exposure levels and chemical agent contamination level projections to the task force.
- (4) Issues health advisory information to the public.

e. Washington State Military Department, National Guard

Assists state agencies and local jurisdictions with available resources, as requested.

f. Washington State Parks and Recreation Commission

Makes state parks and recreation facilities available to support the recovery and restoration effort.

g. Washington State Department of Transportation

(1) Provides traffic control on state roads, as needed.

(2) Provides transportation resources to requesting agencies within the Department's capabilities.

h. Washington State Departments of the Attorney General, General Administration, Insurance Commissioner, Labor and Industries, Natural Resources, Social and Health Services, Washington State Patrol, Office of Financial Management, Office of the Governor, and Affected Local Jurisdictions

Supports RRTF activities with all available agency resources, as requested.

i. Washington State Community, Trade and Economic Development

Supports RRTF activities with all available agency resources, as required.

j. All Other State Agencies

Conduct agency recovery and restoration activities.

k. Energy Facility Site Evaluation Council

Supports RRFT activities with all available agency resources, as required.

l. American Red Cross

Initial response activities will focus on meeting urgent needs of victims on a mass care basis.

m. U.S. Army, Umatilla Chemical Depot

Monitors affected areas to determine degree of contamination.

n. Energy Northwest

Assists state and local agencies to prepare for recovery and restoration activities.

o. U.S. Department of Energy, Hanford Site

Assists state and local agencies to prepare for recovery and restoration activities.

G. Recovery Activities

1. Primary Agency

Washington State Military Department, Emergency Management Division

- a. Facilitates the deliberations and decision-making by the RRTF, in the absence of the Governor.
- b. Coordinates restoration and recovery activities with adjacent states and provinces.
- c. Coordinates recovery activities of the RRTF in support of ESF 21.

2. Support Agencies

a. Washington State Department of Ecology

- (1) Provides graphic, editorial, and public information support to the RRTF.
- (2) Recommends the continuation or relaxation of protective measures.

b. Washington State Department of Community, Trade and Economic Development

Assists the RRTF with the development of the plan.

c. Energy Facility Site Evaluation Council

Assists the RRTF with the development of the plan.

d. Washington State Department of Fish and Wildlife

Monitors the effects of contamination on fish and wildlife.

e. Washington State Governor's Office of Indian Affairs

Monitors the effects of an emergency or disaster in tribal lands.

f. Washington State Department of Health

- (1) Recommends the continuation or relaxation of protective measures.

- (2) Validates federal actions to restore lands to assure they are adequate.

g. Washington State Department of Revenue

- (1) Assists in compiling statistics related to the fiscal impacts of the emergency or disaster.
- (2) Provides assistance to local jurisdictions for maintenance or reconstruction of tax records.
- (3) Adjusts tax reporting/collection requirements to allow for business resumption.

h. Washington State Departments of Agriculture, General Administration, Insurance Commissioner, Labor and Industries, Natural Resources, Social and Health Services, Washington State Patrol, Office of the Attorney General, Office of Financial Management, and Affected Local Jurisdictions

Prepares for long-term commitments of available resources to expedite recovery and restoration of the affected areas.

i. All Other State Agencies

Conducts agency recovery and restoration activities until facilities and operations have returned to normal or an improved level.

j. U.S. Army, Umatilla Chemical Depot

- (1) Conducts decontamination in those areas that are not managed by the state or local jurisdictions.
- (2) Provides disaster and claims assistance.

k. Energy Northwest

- (1) Assists state and local agencies to prepare for recovery and restoration activities.
- (2) Provides disaster and claims assistance.

l. U.S. Department of Energy, Hanford Site

- (1) Assists state and local agencies to prepare for recovery and restoration activities.
- (2) Provides disaster and claims assistance.

m. Federal Emergency Management Agency

- (1) Assists the state and local jurisdictions with disaster claims assistance through the DFO.
- (2) Coordinates claims assistance for special hazards incidents on the Hanford Reservation or Umatilla Chemical Depot.

n. American Red Cross

Provides disaster and claims assistance to victims and workers.

V. RESPONSIBILITIES

A. Primary Agency

Washington State Military Department, Emergency Management Division

1. The state EMD has the overall responsibility to coordinate the recovery and restoration tasks following an emergency or disaster.
2. Coordinate plans and procedures to carry out the responsibilities outlined in this ESF and train staff to be proficient in the conduct of their responsibilities.
3. Implement recovery activities to events involving a local jurisdiction or facility, following this ESF, the state CEMP, and appropriate agency, local jurisdiction, and facility plans and procedures.
4. Provide a representative to the RRTF, as requested.

B. Support Agencies

Washington State Departments of Agriculture; Community, Trade and Economic Development; Ecology, EFSEC, Employment Security, Fish and Wildlife, General Administration, Health, Information Services, Insurance Commissioner, Labor and Industries, Military Department - National Guard, Natural Resources, Parks and Recreation Commission, Revenue, Social and Health Services, Washington State Patrol, Transportation, Utilities and Transportation Commission, Governor's Office of Indian Affairs, Office of the Attorney General, Office of Financial Management, Office of the Governor, All Other State Agencies, American Red Cross, Federal Emergency Management Agency; U.S. Army, Umatilla Chemical Depot; U.S. Department of Energy, Energy Northwest; and Affected Local Jurisdictions

Supports the state Military Department in the conduct of recovery and restoration activities.

VI. RESOURCE REQUIREMENTS

The resources necessary to accomplish the recovery and restoration tasks will be determined by the situation and established by the state RRTF.

VII. REFERENCES

- A. Washington State Public Assistance Manual, December 1995.
- B. FEMA Publication 262, Guide to Federal Aid in Disasters, April 1995.
- C. Washington State Integrated Fixed Facility Radiological and Chemical Protection Plan, June 1997 with changes.

VIII. DEFINITIONS AND ACRONYMS

See CEMP Basic Plan, Appendix 4.